District Council of Franklin Harbour

Strategic Plan 2012-2017

Adopted Resolution No. 22240 – 14/12/2011

Original Plan by: Collins Anderson Management
Reviewed annually by Council and Community

www.franklinharbour.sa.gov.au
Contents

3 Mayor’s Foreword
4 Overview – Chief Executive Officer
5 The District Council of Franklin Harbour
7 Vision
8 Mission Statement
9 Core Values
10 Strategic Plan Framework
11 Key Page
12 Community Wellbeing
17 Economic Wellbeing
26 Natural & Built Environment
32 Governance and Organisation
The Strategic Plan enables the community of Franklin Harbour to give guidance and direction for the future. New projects and the completion of existing ones need to be reviewed. The main project that Council is investigating at the moment is the Common Waste Water Management Scheme (CWMS). If this is successful it will be of great benefit to the future of the Cowell Township.

The future for the community looks favourable with the possibility of mining playing an important role. Bungalow Mine and Lucky Bay Export Port are just two projects for the future. Issues such as sustainability and accountability are never far from Councils these days and it is important that both Council and the community achieve success at both levels.

I encourage you to read and respond where necessary to this Strategic Plan as it is Council’s guide to future operations and improvements.

Edsel (Eddie) Elleway

Mayor
The District Council of Franklin Harbour’s Strategic Plan sets a clear direction for its operation over the next five years. It includes significant community input and highlights a wide range of issues that need to be addressed for the benefit of our district.

The Plan recognises the social, environmental and economic needs of our district and the requirement for Council to play a role in ensuring these needs are met. It is acknowledged that in order to achieve this, Council will have to work closely with regional organisations, State and Commonwealth agencies, other Councils and the community. We know there is significant potential for our area and that steps need to be taken now to ensure we have a prosperous and sustainable future.

This Strategic Plan is a living document that will be reviewed and revised in an ongoing manner as new directions arise and as strategies and actions are completed.

We are convinced that this Plan will greatly assist us in meeting the current and future needs of our community and will ensure a positive outcome for our district.

Bruce Francis

Chief Executive Officer
Located on the eastern side of the Eyre Peninsula and bordering the Spencer Gulf, the District Council of Franklin Harbour is home to an estimated population of 1,350 people and covers an area of 3,283 square kilometres. Cowell is the major centre in the district, which also comprises the holiday areas of Lucky Bay and Port Gibbon and the localities of Elbow Hill, Mitchellville and Mangalo.

Matthew Flinders first sighted Franklin Harbour in 1802 as he sailed the Spencer Gulf on the Investigator. It was Governor Gawler who officially named the Harbour in 1840 after one of the midshipmen sailing with Flinders.

The area was first settled in 1853 by three brothers, James, Donald and Peter McKechnie, from Glasgow in Scotland.

Grain was the main product of these early settlers farming their selections. The 1870’s saw the proclamation of hundreds and the subsequent surveying of land into sections suitable for agricultural development. Grain production continued to grow and by 1900 there were over 12,000 acres of land dedicated to grain production, predominantly wheat.

Governor Jervois named the township of Cowell in 1880 after a gifted British Army Engineer of the same name. The District Council of Franklin Harbour was established in 1888 to service the growing community of the area with early Council meetings held in the Franklin Harbour Hotel.

The limited and unreliable availability of a potable water supply in the district had a significant effect on its early development. The construction of the Ullabidinie and Ulbana weirs and reservoirs as part of the Eyre Peninsula's first large-scale water supply and distribution network, went a long way toward addressing this problem.

Health services were a high priority for the early settlers, with the community providing funding for the establishment of the County Jervois Hospital in 1911 on the current site of the Cowell District Hospital which is now part of the Eastern Eyre Health and Aged Care group.

The first school in the district was established in 1892. The school grew quickly and was moved on several occasions before finding a final home (provided by the Education Department) in 1916 on the site where the Cowell Area School stands today.

The fishing industry of the district is believed to date back to the 1870's. The coastal regions were plentiful in species including king george whiting and snapper. The blue swimmer crab could also be found in abundance in Franklin Harbour as well as native oysters, which became a major income earner for the district. In 1967, a prawn-trawling fishery was established at Cowell, which scoured the gulf for the Western King Prawn.
The discovery of the world's largest deposits of green and black nephrite jade occurred in 1965 when Harry Schiller, a local farmer prospecting in the area, collected a 3–4 kg boulder of dense, hard rock near an outcrop of white, dolomitic marble. The Adelaide University and South Australian Museum subsequently identified the boulder as nephrite. Approximately 3,000 tonnes of Cowell jade has been produced since its discovery.

The Mt. Millar Wind Farm was a $140 Million project commenced in 2004, with 35 turbines producing 70 Megawatts of power that is connected into the high voltage distribution grid. This was one of the largest investment projects for the district and provided valuable employment opportunities during the construction phase.

In late 2006 the SeaSA company established the long dreamed of Spencer Gulf ferry service from Wallaroo to Lucky Bay. The ferry service has the very strong potential to boost the local economy through increased tourism and associated economic activity.

Today the District Council of Franklin Harbour is a region of significant diversity and opportunity. The traditional agriculture industry dominated by the production of wheat, barley, oats and wool remains the primary income generator in the district. The aquaculture industry is a major force in the area primarily producing oysters, with significant potential to tap into export markets. Tourism also provides significant income to the region along with the jade deposits, of which the true potential is yet to be realised. The nearby Iron Duke Mine also provides significant employment opportunities for the local community. In addition to the aforementioned industries, there is also a significant opportunity for the district in the growing retirement and aged care industries.

The quality of life in the Franklin Harbour district is a strong emphasis and the community has continually endeavoured to improve service provision and protect their unique environment. This proud and close community is well positioned to build on the strong economic, social and environmental framework that exists in the district and position it for future prosperity.
Vision

A proud, growing and unified community benefiting from a diverse and environmentally sustainable economic base.
District Council of Franklin Harbour Strategic Plan 2012 - 2017

Mission Statement

The District Council of Franklin Harbour will provide our community with:

~ A high standard of essential services in an efficient manner
~ Positive leadership
~ Representation of our needs to the wider population
~ Stimulus for economic growth
~ Sound management of our valuable natural environment
Core Values

The District Council of Franklin harbour will be recognised for its:

~ Customer service
~ Ethical behaviour
~ High staff satisfaction
~ Contribution to community
~ Continuous improvement
~ Teamwork
~ Strategic decision making
**Strategic Plan Framework**

Our plan is based on four ‘pillars’ or Strategic Focus Areas. These are:

<table>
<thead>
<tr>
<th>Strategic Focus</th>
<th>Community Wellbeing</th>
<th>Economic Wellbeing</th>
<th>Natural &amp; Built Environment</th>
<th>Governance &amp; Organisation</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Goals</strong></td>
<td>Maximise the benefit to the community from improved community services</td>
<td>To foster a diverse and growing economic base that results in an increase in employment and population</td>
<td>Maintain our high quality living environment</td>
<td>A professional, effective and customer oriented organisation playing the lead role in community development</td>
</tr>
<tr>
<td><strong>Outcomes</strong></td>
<td>Ensure the delivery of appropriate health services to the community</td>
<td>Maximise the potential of the tourism industry</td>
<td>Effectively manage the waste of the area</td>
<td>Maximisation of Council service delivery</td>
</tr>
<tr>
<td></td>
<td>Maximise the provision of aged care facilities and services</td>
<td>Facilitate the further development of our mining sector</td>
<td>Protect and enhance our foreshore, coast and marine areas</td>
<td>Improve the image and profile of Council through effective communication</td>
</tr>
<tr>
<td></td>
<td>Provide high quality sporting and recreational facilities</td>
<td>Support the growth of the aquaculture industry</td>
<td>Preservation of the built and natural heritage of the area</td>
<td>Effective utilisation of Council plant and equipment</td>
</tr>
<tr>
<td></td>
<td>Support the development and retention of the area's youth</td>
<td>Expand our aged care / retirement industry</td>
<td>Recognise and value the Indigenous heritage and culture of the area</td>
<td>Encourage staff development in a safe working environment</td>
</tr>
<tr>
<td></td>
<td>Improve the educational opportunities available to the community</td>
<td>Assist the expansion of the agricultural sector</td>
<td>Enhance the aesthetics of our townships environment</td>
<td>Provide strong leadership to our community</td>
</tr>
<tr>
<td></td>
<td>Facilitate improvements or increases in community services</td>
<td>Provide appropriate infrastructure for economic development</td>
<td>Provide high quality footpaths and roads</td>
<td>Support and recognise efforts of local volunteers</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Development of seaside areas in a sustainable manner</td>
<td>Ensure public conveniences are located appropriately and are of a high standard</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Increase the size of our commercial and retail sector</td>
<td>Increase the number and standard of parks and gardens in our area</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Ensure the adequate provision of power and water supplies</td>
<td>Implement best practice stormwater management techniques</td>
<td></td>
</tr>
</tbody>
</table>
This Strategic Plan is cross-referenced and aligned with the Strategic Plans of our region:

- Eyre Peninsula Local Government Association Strategic Plan 2008-2012
- Local Government Association of SA Strategic Plan 2009-2012
- South Australia's Strategic Plan 2007
- Eastern Eyre Health 10 year Health Service Plan
- Eyre and Western Region Plan
- Regional Development Australia – Whyalla and Eyre Peninsula
- Eyre Peninsula Natural Resource Management Board

Where possible, strategies of other plans are uniquely coloured for quick reference. The cross-referencing may be read as follows:

- Eyre Peninsula Local Government Association Strategic Plan
- Local Government Association of SA Strategic Plan
- SA Strategic Plan 2011
- Eastern Eyre Health 10 Year Health Service Plan
- Eyre and Western Region Plan
- Regional Development Australia – Whyalla & Eyre Peninsula
- Eyre Peninsula Natural Resource Management Board
COMMUNITY WELLBEING

GOAL 1  Maximise the benefit to the community from improved community services

Community service provision in the District Council of Franklin Harbour area is the joint responsibility of State and Federal Government agencies, Local Government and the local community. In the past, a high standard of community services has been provided to the community through the substantial efforts of all parties. The emphasis of this Plan is to maintain and build upon existing services for the benefit of the community.

Of paramount importance to the continued development of the district is the provision of adequate health and aged care facilities and services. Maintaining a high standard of these services is vital for attracting new people to the region and servicing the existing ageing population. To achieve this goal, it will be important that both the Council and the relevant service providers work together to ensure adequate funding and to provide services in a coordinated manner.

An ever-growing issue in communities across Australia is the welfare of the younger members of our society. The needs and wants of our youth have changed along with the changing nature of our society. It is important that these changes are recognised and that steps are taken to address the issues that they raise.

The sporting and recreational pursuits of our community are of enormous importance to the district. They enable the building of strong relationships amongst community members, as well as assisting in maintaining the physical health of the community. Council will continue to have a significant role in the provision and maintenance of sporting and recreational facilities in the future.

A key objective of this Plan is to ensure that activities and facilities are available for the education purposes of the entire community. This will involve Council working together with the Cowell Area School, kindergarten and the Spencer Institute of TAFE to meet identified needs of the community.

Goal outcomes:

- High quality health and aged care services
- Development and support for our youth
- Educational services that meet the community's needs
- Strategic sporting and recreational facilities
Objective 1.01: Ensure the delivery of appropriate health services to the community

1.01.01 Facilitate an improvement in access to medical specialists, maintain acute service capabilities and support the Community in conjunction with the Cowell Community Health & Aged Care
Priority: 2 Critical strategy that can be achieved with significant additional human or financial resources
Primary Agency: Eastern Eyre Health & Aged Care Inc.
Secondary Agency: Australian Dept of Health & Ageing
Eastern Eyre Health 10 Year Service Plan
SA Strategic Plan 2011

1.01.2 Maintain a strong relationship with Eastern Eyre Health & Aged Care Inc and Country Health SA
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: Eastern Eyre Health & Aged Care Inc.
Secondary Agency: Country Health SA

Objective 1.02: Maximise the provision of aged care facilities and services

1.02.01 Review aged services requirements in collaboration with service providers
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: Eastern Eyre Health & Aged Care Inc.
Secondary Agency: Cowell Cottages Inc
Eastern Eyre Health & Aged Care Service Plan

1.02.02 Undertake regular consultation with aged members of the community to assist in planning for services and facilities
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: Eastern Eyre Health & Aged Care Inc.
Secondary Agency: Cowell Cottages Inc

1.02.03 Facilitate the provision of existing aged care services in an effective and efficient manner
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: Eastern Eyre Health & Aged Care Inc.
Secondary Agency: Cowell Cottages Inc

Objective 1.03: Provide high quality sporting and recreational facilities

1.03.01 Determine the feasibility of centralising major sporting facilities in Cowell
Priority: 4 Essential strategy that can be achieved with significant additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Office for Sport and Recreation

1.03.02 Review options for improved swimming facilities
Priority: 5 Important strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Franklin Harbour Boat Ramp Committee
1.03.03 Establish bicycle trails in appropriate locations along the coast
Priority: 5  Important strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Transport SA

1.03.04 Encourage and facilitate a staged improvement program for sport and recreation facilities in Cowell
Priority: 4  Important strategy to be completed before 1.03.01 can commence
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Sporting clubs of Cowell

1.03.05 Investigate the recommendations of the Eyre Peninsula Sport, Recreation and Open Space Strategy
Priority: 3  Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency:

Objective 1.04: Support the development and retention of the area’s youth

1.04.01 Undertake a youth needs analysis, support the ongoing activities of a youth Drop In Centre and the Youth Advisory Committee
Priority: 3  Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: Franklin Harbour Community Development Group
Secondary Agency: District Council of Franklin Harbour

1.04.02 Establish a youth mentoring program to encourage involvement in community organisations
Priority: 3  Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Cowell Area School

Objective 1.05: Improve the educational opportunities available to the community

1.05.01 Continue to work in close collaboration with the Area Schools to ensure the provision of appropriate services
Priority: 3  Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: Cowell Area School
Secondary Agency: District Council of Franklin Harbour

1.05.02 Review the demand and availability of educational courses in the area in conjunction with the Spencer Institute of TAFE
Priority: 4  Essential strategy that can be achieved with significant additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Spencer Institute of TAFE
**Objective 1.06:** Facilitate improvements or increases in community services

1.06.01 Monitor demand for public transport services and lobby accordingly
   
   **Priority:** 2  Critical strategy that can be achieved with minimal additional human or financial resources
   
   **Primary Agency:** District Council of Franklin Harbour
   
   **Secondary Agency:** Passenger Transport Board

1.06.02 Support ongoing activities of the Franklin Harbour Community Development Group to identify opportunities for community development projects
   
   **Priority:** 2  Critical strategy that can be achieved with some additional human or financial resources
   
   **Primary Agency:** Franklin Harbour Community Development Group
   
   **Secondary Agency:** Eyre Regional Development Board

---

**How will we measure our success?**

- % satisfaction with Council’s ability to help improve the quality of life in the community
- % satisfaction with Council’s provision of services and facilities for the community overall
- % satisfaction with Council’s provision of community and cultural services
- % satisfaction with Council’s environmental management and health services
- % satisfaction with Council’s provision of quality, timely and accurate consultation with the community
- % progress on Annual Report actions
**ECONOMIC WELLBEING**

**Goal 2**  **To foster a diverse and growing economic base that results in an increase in employment and population**

The economy of the District Council of Franklin Harbour has long been centred upon traditional dry land farming. More recently the aquaculture and mining industries have also been significant employers in the region. Tourism has helped to stabilise and gradually expand the commercial and retail sectors of the economy.

The future of the economy of the Council area will rely significantly on the development of five major industries:

- Agriculture
- Aquaculture / fishing
- Mining
- Tourism
- Aged care / retirement

The tourism industry has enormous potential in the region with over 200,000 vehicles passing through Cowell on the Lincoln Highway each year, and the introduction of the Wallaroo to Lucky Bay ferry service. In addition to this, it has significant natural and built heritage attractions as well as unique industrial attractions such as aquaculture and jade. This Plan aims to build upon the existing attributes of the area and capitalise on the traffic passing through the area. Various strategies will be employed to achieve this including the establishment of a visitor information centre, the undertaking of a marketing campaign and education of the local community on the importance of tourism to the area.

Jade represents a unique asset to the Franklin Harbour community. The industry has significant development potential especially for value adding activities including tourism. Iron ore deposits also present opportunities. Council will attempt to facilitate the further development of the industry in association with the private operators and appropriate Government agencies.

The aquaculture industry in the district has experienced significant growth over the past decade. There are a number of opportunities for continued industry growth, related to oysters and fin-fish, which will require the ongoing assistance of Council.

An ageing national population has considerable implications for the aged care and retirement industries. The Franklin Harbour community is well positioned to capitalise on this trend, but will require additional targeted marketing and residential facilities.
The first major economic activity in the district was agriculture. It remains the largest contributor to the economic well-being of the area and this is expected to continue. With substantial changes in the industry in recent years, new approaches to ensuring a prosperous future will be required. Investigation of labour requirements and value adding opportunities are important areas for consideration.

The infrastructure requirements for the continued economic development of the area are high. A strategic partnership approach to the provision of this infrastructure will be required.

The sustainable development of the seaside areas of the district for tourist and residential accommodation is a priority for the Council. The careful planning and marketing of the areas will be paramount to its success.

The commercial and retail sector of the districts economy will benefit from any growth in the major industries of the area. A “Buy Local” campaign will also assist in maintaining our retail sector. Whilst it is accepted that local businesses will find it difficult to compete with regional centres in the areas of price and product range, they can offer the highest quality service which should be officially recognised on a regular basis.

A number of different organisations exist to promote the economic development of regional areas including the Eyre Regional Development Board, the Eyre Peninsula Local Government Association, Eyre Peninsula Natural Resources Management Board and Tourism Eyre Peninsula. It is important that the efforts of these regional organisations are maximised for the benefit of our local community.

Goal outcomes:
- Increased employment through industry growth
- Continued growth in tourism
- Provision of appropriate infrastructure
- Maximum benefits from regional organisations
- Thriving commercial and retail sector

**Objective 2.01: Maximise the potential of the tourism industry**

2.01.01 Continue to support and further develop a multi-function visitor information centre linked to the aquaculture industry, fishing, environment, farming, local history and mining

*Priority: 2  Critical strategy that can be achieved with minimal additional human or financial resources*

*Primary Agency: South Australian Tourism Commission*

*Secondary Agency: District Council of Franklin Harbour*
<table>
<thead>
<tr>
<th>Section</th>
<th>Description</th>
</tr>
</thead>
</table>
| 2.01.02 | Maintain and update the roadside visitor information bay promoting the attractions of the area and improve tourism signage linked to regional tourism themes.  
Priority: 1 Critical strategy that can be achieved with minimal additional human or financial resources  
Primary Agency: South Australian Tourism Commission  
Secondary Agency: District Council of Franklin Harbour |
| 2.01.03 | Support the Seafood and Aquaculture Trail and the Outback & Nature Trail to highlight the seafood and minerals and gemstones of the region.  
Priority: 2 Critical strategy that can be achieved with significant additional human or financial resources  
Primary Agency: South Australian Tourism Commission  
Secondary Agency: Regional Development Board |
| 2.01.04 | Establish shelter and camp facilities in strategic locations along the coast.  
Priority: 4 Essential strategy that can be achieved with significant additional human or financial resources  
Primary Agency: SA Tourism Commission  
Secondary Agency: District Council of Franklin Harbour |
| 2.01.05 | Encourage educational visits from schools and universities related to the mangrove areas, aquaculture industry and mining industry.  
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources  
Primary Agency: Cowell Area School  
Secondary Agency: District Council of Franklin Harbour |
| 2.01.06 | Investigate new, and support ongoing opportunities for annual events.  
Priority: 4 Essential strategy that can be achieved with significant additional human or financial resources  
Primary Agency: Community Groups  
Secondary Agency: District Council of Franklin Harbour |
| 2.01.07 | Continue to support the employment of a full-time Regional Tourism Development Officer.  
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources  
Primary Agency: Regional Development Board  
Secondary Agency: District Council of Franklin Harbour |
| 2.01.08 | Encourage the development of boat cruises of Franklin Harbour.  
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources  
Primary Agency: Business/Industry Sectors  
Secondary Agency: District Council of Franklin Harbour |
| 2.01.09 | Promote the establishment of a local tourism association comprising representatives of business, the community and Council.  
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources  
Primary Agency: Business/Industry Sectors  
Secondary Agency: District Council of Franklin Harbour |
| 2.01.10 | Support the efforts to re-establish air services between Eastern Eyre Peninsula and Adelaide.  
Priority: 5 Important strategy that can be achieved with existing or minimal additional human or financial resources  
Primary Agency: Eyre Peninsula Regional Development Board  
Secondary Agency: Neighbouring Councils |
2.01.11 Undertake a survey of current tourism visitors to identify gaps in facilities and services
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: Regional Development Board
Secondary Agency: Local Businesses

2.01.12 Work with the Franklin Harbour Community Development Group to develop a Boardwalk/Footpath network from the town through the mangroves to the Harbour View Caravan Park area
Priority: 2 Essential strategy that can be achieved with significant additional human and financial resources
Primary Agency: Franklin Harbour Community Development Group
Secondary Agency: Eyre Peninsula Natural Resources Management Group

Objective 2.02: Facilitate the further development of our mining sector

2.02.01 Support existing and new mining operations and options
Priority: 2 Critical strategy that can be achieved with significant additional human and financial resources
Primary Agency: Department of Primary Industries and Resources
Secondary Agency: District Council of Franklin Harbour

Objective 2.03: Support the growth of the aquaculture industry

2.03.01 Provide support for efforts that add value to the aquaculture industry of the area
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human and financial resources
Primary Agency: Department of Primary Industries and Resources
Secondary Agency: Eyre Regional Development Board

2.03.02 Ensure that Council’s Development Plan adequately caters for the future development of the aquaculture industry
Priority: 1 Critical strategy that can be achieved with existing or minimal additional human and financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Planning SA

2.03.03 Foster relationships between Council and industry associations
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human and financial resources
Primary Agency: District Council of Franklin Harbour

Objective 2.04: Expand our aged care / retirement industry

2.04.01 Facilitate the development of appropriate housing options for retirees and aged people, develop partnerships where possible with potential investors and investigate the feasibility of an upmarket retirement village in strategic location
Priority: 2 Critical strategy that can be achieved with significant additional human and financial resources
Primary Agency: Cowell Cottages Inc.
Secondary Agency: District Council of Franklin Harbour

2.04.02 Undertake a targeted marketing campaign promoting the benefits of retiring to the area
Priority: 4 Essential strategy that can be achieved with significant additional human and financial resources
Primary Agency: Eyre Regional Development Board
Secondary Agency: District Council of Franklin Harbour
**Objective 2.05:** Assist the expansion of the agricultural sector

2.05.01 Promote the establishment of value adding activities for the agricultural sector
   - Priority: 4 Essential strategy that can be achieved with significant additional human and financial resources
   - Primary Agency: Department Primary Industries and Resources
   - Secondary Agency: Eyre Regional Development Board, Free Eyre

2.05.02 Lobby to have the Cowell bulk grain facilities relocated to a more appropriate site in the rural zone
   - Priority: 1 Essential strategy that can be achieved with significant additional human and financial resources
   - Primary Agency: Viterra, EP Storage, CBH
   - Secondary Agency: Eyre Regional Development Board

2.05.06 Acknowledge the likelihood of impacts from climate change and promote education for landowners to adopt new management methods and technologies to adjust accordingly and to benefit from those changes
   - Priority: 2 Critical strategy that can be achieved with minimal additional human and financial resources
   - Primary Agency: Eyre Peninsula Natural Resource Management Board
   - Secondary Agency: Eyre Regional Development Board

**Objective 2.06:** Provide appropriate infrastructure for economic development

2.06.01 Establish a fully serviced industrial estate within the Council area
   - Priority: 2 Critical strategy that can be achieved with significant additional human and financial resources
   - Primary Agency: Eyre Regional Development Board
   - Secondary Agency: District Council of Franklin Harbour

2.06.02 Identify, prioritise and undertake the sealing of access roads to prime seaside locations
   - Priority: 2 Critical strategy that can be achieved with significant additional human and financial resources
   - Primary Agency: District Council of Franklin Harbour
   - Secondary Agency: South Australian Tourism Commission

2.06.03 Monitor the operational requirements of the oyster industry and maintain appropriate boat ramp and wharf facilities
   - Priority: 4 Essential strategy that can be achieved with some additional human and financial resources
   - Primary Agency: SA Boating Facilities Committee
   - Secondary Agency: District Council of Franklin Harbour

2.06.04 Investigate current and future housing accommodation requirements including rental, residential and commercial needs
   - Priority: 3 Essential strategy that can be achieved with existing or minimal additional human and financial resources
   - Primary Agency: Planning SA
   - Secondary Agency: District Council of Franklin Harbour
<table>
<thead>
<tr>
<th>Objective 2.06: Provide support for development of the Lucky Bay ferry terminal</th>
<th>Objective 2.08: Increase the size of our commercial and retail sector</th>
</tr>
</thead>
</table>
| **2.06.05** Provide support for development of the Lucky Bay ferry terminal  
Priority: 2 Essential strategy that can be achieved with minimal human and financial resources  
Primary Agency: District Council of Franklin Harbour  
Secondary Agency: Eyre Regional Development Board | **2.08.01** Facilitate seminars for local businesses on small business management  
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources  
Primary Agency: Eyre Regional Development Board  
Secondary Agency: District Council of Franklin Harbour |

<table>
<thead>
<tr>
<th>Objective 2.07: Development of seaside areas in a sustainable manner</th>
<th></th>
</tr>
</thead>
</table>
| **2.07.01** Prepare marketing material to attract potential developers  
Priority: 4 Essential strategy that can be achieved with significant additional human or financial resources  
Primary Agency: Eyre Regional Development Board  
Secondary Agency: District Council of Franklin Harbour |  |

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
</table>
| **2.07.02** Ensure suitable policies for the development of identified areas are incorporated into the Development Plan  
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources  
Primary Agency: District Council of Franklin Harbour  
Secondary Agency: Planning SA | **2.08.02** Encourage local businesses to utilise the business development resources of the Eyre Regional Development Board  
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources  
Primary Agency: Eyre Regional Development Board  
Secondary Agency: District Council of Franklin Harbour |

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
</table>
| **2.07.03** Support the establishment of a high quality boat marina at a suitable location  
Priority: 6 Important strategy that can be achieved with significant additional human or financial resources  
Primary Agency: Business / Industry Sectors  
Secondary Agency: District Council of Franklin Harbour | **2.08.03** Support a ‘Buy Local’ campaign  
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources  
Primary Agency: Eyre Regional Development Board, Business & Industry Sectors  
Secondary Agency: District Council of Franklin Harbour |

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
</table>
|  | **2.08.04** Promote the establishment of a local business association  
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources  
Primary Agency: Business / Industry Sectors  
Secondary Agency: District Council of Franklin Harbour |
Objective 2.09: Ensure the adequate provision of power and water supplies

2.09.01 Support the development of further alternative energy generation facilities in the region
Priority: 2  Critical strategy that can be achieved with significant human or financial resources
Primary Agency: Eyre Peninsula Local Government Association
Secondary Agency: Eyre Regional Development Board

2.09.02 Work closely with regional organisations to ensure a sustainable and reliable supply of power and water
Priority: 2  Critical strategy that can be achieved with significant human or financial resources
Primary Agency: Eyre Peninsula Local Government Association
Secondary Agency: Eyre Regional Development Board, Eyre Peninsula Natural Resources Management Board

Objective 2.10: Maximise the benefits to our community from relationships with appropriate organisations

2.10.01 Foster relationships with the South Australian Tourism Commission, the Eyre Regional Development Board, Eyre Peninsula Natural Resource Management Board and the Eyre Peninsula Local Government Association
Priority: 3  Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency:

2.10.02 Identify partnership opportunities for the implementation of specific projects with appropriate organisations
Priority: 3  Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Eyre Peninsula Natural Resources Management Board

How will we measure our success?

% increase in rateable properties
% increase in voter numbers
% increase in visitor numbers
% satisfaction with Council’s economic development (eg supporting and attracting new and existing businesses, assisting with employment and economic growth)
% progress on Annual Report actions
NATURAL & BUILT ENVIRONMENT

Goal 3 Maintain our high quality living environment

The Franklin Harbour district is blessed with natural beauty, from its unique harbour, scenic ranges and magnificent coastal beaches. The built heritage of the area is equally attractive and important. Our community has always endeavoured to protect our distinctive natural and built heritage and this Plan outlines a clear direction for this to continue.

Council recognises the original inhabitants of the area, their heritage and culture, and will work with other Councils in the region to develop a formal Indigenous Land Use Agreement with the relevant Native Title Claimants in accordance with the Native Title Act.

The continued improvements of the aesthetics and functionality of our environment are considered of high importance to our community. The completion of the main street development will provide a centrepiece of which our community can be proud. Beautification of our town entrances, parks and gardens is important for both residents and visitors to our town. Coupled with these improvements is the necessity to improve stormwater management techniques and the standard of our public conveniences.

Council will continue to have road and footpath improvements as a high priority. The high costs associated with the construction and maintenance of such a vast road network will require additional funding from Governments. Appropriate planning will also be paramount for ensuring a high standard of road and footpath infrastructure in the longer term.

Waste, whether industrial, rural or domestic will continue to require careful management. Addressing the issue of waste management is a priority for the entire Eyre Peninsula region. The Council will need to be involved in the development of a comprehensive regional strategy. The centralised disposal and reuse of domestic waste is also a key outcome of this Plan.

Council will lead the community in recognising the potential impacts of climate change, particularly on our coastal areas, and will endeavour to identify solutions that are cost effective and practical for the community. Council also recognises that water conservation is a major and growing community issue. Council will explore ways of harvesting and re-using storm water runoff, and will ensure that any community waste water management scheme incorporates the highest available level of waste water re-use.

Goal outcomes:

- Protection of our natural environment
- Preservation of our heritage
- An extremely attractive township environment
- A high standard of roads and footpaths
- Water conservation and re-use
- Recognition for the original inhabitants, their heritage and culture
Objective 3.01: Effectively manage the waste of the area

3.01.01 Establish a community waste water management scheme that includes the reuse of waste water
Priority: 2 Critical strategy that can be achieved with significant additional human or financial resources
Primary Agency: Department for Environment and Heritage
Secondary Agency: District Council of Franklin Harbour
Partly Achieved – Seed funding received, Draft Plans & Cost Model completed
SA Strategic Plan 2011

Objective 3.02: Protect and enhance our foreshore, coast and marine areas

3.02.01 Continue to support the Caring for our Coastline initiatives through EPNRM Board
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: Eyre Peninsula Natural Resources Management Board
Secondary Agency: Coast Care Action Groups

3.02.02 Monitor the impacts on the marine environment of town storm water and effluent
Priority: 4 Essential strategy that can be achieved with significant additional human or financial resources
Primary Agency: Eyre Peninsula Natural Resources Management Board
Secondary Agency: District Council of Franklin Harbour

3.02.03 Facilitate the ongoing monitoring of our local fisheries
Priority: 2 Critical strategy that can be achieved with significant additional human or financial resources
Primary Agency: Department of Primary Industries and Resources
Secondary Agency: Cowell Area School

3.01.02 Promote the establishment of a regional waste management strategy
Priority: 2 Critical strategy that can be achieved with significant additional human or financial resources
Primary Agency: Eyre Peninsula Local Government Association
Secondary Agency: Department for Environment and Heritage
EPGLA Strategic Plan 2008 - 2012

3.01.03 Maintain an effective Waste Transfer Station for Lucky Bay
Priority: 2 Critical strategy that can be achieved with some human and financial resources
Primary Agency: Environment Protection Authority
Secondary Agency: District Council of Franklin Harbour

3.01.04 Promote waste minimisation and recycling within the community
Priority: 3 Essential strategy that can be achieved with minimal human and financial resources
Primary Agency: Environment Protection Authority
Secondary Agency: District Council of Franklin Harbour, Zero Waste
**Objective 3.03:** Preservation of the built and natural heritage of the area

- **3.03.01** Develop a promotional program to raise community and visitor awareness of our local heritage that incorporates the use of heritage plaques
  - Priority: 5 Important strategy that can be achieved with existing or minimal additional human or financial resources
  - Primary Agency: District Council of Franklin Harbour
  - Secondary Agency: Franklin Harbour Community Development Group

- **3.03.02** Assist in the implementation of the Eyre Peninsula Natural Resource Management Plan
  - Priority: 5 Important strategy that can be achieved with existing or minimal additional human or financial resources
  - Primary Agency: Eyre Peninsula Natural Resource Management Board
  - Secondary Agency: District Council of Franklin Harbour

- **3.03.05** Prepare a Heritage Plan which recognises and records local items of heritage value
  - Priority: 3 Important strategy that can be achieved with significant human and financial resources
  - Primary Agency: Department for Environment and Heritage
  - Secondary Agency: Franklin Harbour History Museum

**Objective 3.04:** Recognise and value the Indigenous heritage and culture of the area

- **3.04.01** Develop a Council wide Indigenous Land Use Agreement
  - Priority: 1 Critical strategy that can be achieved with significant human and financial resources
  - Primary Agency: Barngarla – Nauo Native Title claimant group
  - Secondary Agency: Eyre Peninsula Local Government Association
  - Partly Achieved 08/09 - ongoing

- **3.04.02** Foster and maintain a good working relationship with Indigenous leaders in the region
  - Priority: 3 Important strategy that can be achieved with existing human and financial resources
  - Primary Agency: District Council of Franklin Harbour and Barngarla – Nauo representatives
  - Secondary Agency: Eyre Regional Development Board

**Objective 3.05:** Enhance the aesthetics of our townships environment

- **3.05.01** Design and construct town entrances for Cowell, Lucky Bay and Port Gibbon that reflect both the individual character of the town and regional tourism themes
  - Priority: 2 Critical strategy that can be achieved with significant additional human or financial resources
  - Primary Agency: Tourism Eyre Peninsula
  - Secondary Agency: District Council of Franklin Harbour

- **3.05.02** Provide a free annual ‘Clean Up Week’ refuse pickup service to encourage fire prevention and town presentation
  - Priority: 2 Critical strategy that can be achieved with some human and financial resources
  - Primary Agency: District Council of Franklin Harbour
  - Secondary Agency: EPA
Objective 3.06: Provide high quality footpaths and roads

3.06.01 Support the efforts of the EPLGA in sourcing additional funding for the upgrade of local roads
Priority: 1 Critical strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: Eyre Peninsula Local Government Association
Secondary Agency: District Council of Franklin Harbour

3.06.02 Develop a five year prioritised footpath construction and upgrade program linked to an overall Townscape Development Plan
Priority: 1 Critical strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: EPLGA Strategic Plan 2008 - 2012

3.06.03 Develop a roadside management strategy that promotes the use of native vegetation
Priority: 5 Important strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Eyre Peninsula Natural Resource Management Group

3.06.04 Review Council’s road priorities
Priority: 1 Important strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: EPLGA Strategic Plan 2008 - 2012

3.06.05 Promote Road Traffic Safety in the community
Priority: 1 Important strategy that can be achieved with minimal human and financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Department of Transport

Objective 3.07: Ensure the public conveniences are located appropriately and are of a high standard

3.07.01 Develop and implement a staged construction, Replacement and Upgrade Plan linked to Townscape Development Plan for Cowell, Lucky Bay and Port Gibbon
Priority: 4 Essential strategy that can be achieved with significant additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Planning SA 06/07 – Playground Foreshore

3.08.01 Establish or improve playground equipment at appropriate locations
Priority: 5 Important strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Community Groups

Objective 3.08: Increase the number and standard of parks and gardens in our area

3.08.02 Develop a roadside management strategy that promotes the use of native vegetation
Priority: 5 Important strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Community Groups

SA Strategic Plan 2011
3.08.02 Develop an Asset Management Plan for the establishment, upgrade and maintenance of Council buildings, town parks and gardens
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency:

3.08.03 Investigate methods for reducing the maintenance costs of parks and gardens
Priority: 2 Important strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency:

3.08.04 Encourage local community groups to assist in the maintenance of local parks and gardens
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Community Groups

Objective 3.09: Implement best practice stormwater management techniques

3.09.01 Develop and implement a Stormwater Management Plan to utilise storm water in the maintenance of parks, recreation areas and gardens
Priority: 1 Essential strategy that can be achieved with significant additional human or financial resources
Primary Agency: Department for Environment and Heritage
Secondary Agency: District Council of Franklin Harbour

How will we measure success?
- % satisfaction with Council's provision and maintenance of roads and footpaths
- % increase in the amount of material recycled
- % satisfaction with Council's provision of waste disposal and recycling services and facilities
- % satisfaction with Council's provision and maintenance of parks, gardens and playgrounds
- % progress on Annual Report actions
GOVERNANCE & ORGANISATION

Goal 4  A professional, effective and customer oriented organisation playing the lead role in community development

There is ongoing change and expansion to the role of Local Government in today's environment. This results in increased pressure to fulfil the requirements of the community. It is critical that the organisation itself continues to evolve if it is to achieve the goals and objectives identified in this Plan.

It is important that Council is able to deliver services to the community that meet their needs. Opportunities exist for Council to share resources with neighbouring Councils to enhance the level of service delivery.

The community needs to be aware of the work Council is performing and of how it can be involved in community based projects. Council has the ongoing responsibility of ensuring effective communication mechanisms exist.

The most important assets of Council are its staff. Council must continue to encourage the professional and personal development of its workforce as well as ensuring that they operate in a safe environment. Council will develop a framework to meet Occupational Health, Safety and Welfare legislative requirements in order to maintain exempt employer status.

The value of the community's volunteer network cannot be underestimated. Appropriate support needs to be given to community groups to assist them in maintaining the number of volunteers and sourcing additional funds. Formal recognition of their contribution to the community should be a regular occurrence.

The District Council of Franklin Harbour will provide strong leadership to and representation of our local community by participating in regional governance forums and working closely with other spheres of Government.

Goal outcomes:
~ Effective and efficient service delivery
~ Regular communication with the community
~ Ongoing staff development
~ Provision of a safe work environment for all staff
~ Support and recognition of volunteers
~ Representation of local needs
~ Equal representation and participation by women in the community

Objective 4.01: Maximisation of Council service delivery

4.01.01 Undertake benchmarking with other Councils and establish appropriate performance measures
Priority: 2 Critical strategy that can be achieved with significant additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Office of Local Government
4.01.02 Consult regularly with the community to identify gaps in Council service delivery
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency:

4.01.03 Ensure the ongoing review of Council’s Strategic Plan
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency:

4.01.04 Ensure that minority groups have equal access to Council services
Priority: 2 Important strategy that can be achieved with existing human and financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency:

4.01.05 Implement and maintain Records Management System in line with State Records guidelines.
Priority: 2 Important strategy that can be achieved with existing human and financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: State Records

Objective 4.02: Improve the image and profile of Council through effective communication

4.02.01 Maintain and expand the Council website that provides information on Council activities
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency:

4.02.02 Utilise community groups for the dissemination of Council information
Priority: 5 Important strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Community Groups

4.02.03 Prepare a regular community newsletter in conjunction with community groups
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Community Groups

Objective 4.03: Effective utilisation of Council plant and equipment

4.03.01 Pursue opportunities for sharing of resources, plant and equipment amongst neighbouring Councils
Priority: 1 Critical strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Neighbouring Councils

EPLGA Strategic Plan 2008-2012

4.03.02 Review the plant replacement program
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency:
Objective 4.04: Encourage staff development in a safe working environment

4.04.01 Develop individual staff development programs to develop a skilled human resource base
Priority: 1 Critical strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: LGA Strategic Plan 2009 - 2012

4.04.02 Ensure ongoing equipment and work place risk assessment to encourage a safe working environment
Priority: 1 Critical strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Local Government Association Workers Compensation Scheme

4.04.03 Make OHS&W a part of everyday Council business
Priority: 1 Critical strategy that can be achieved with existing human and financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Local Government Association Workers Compensation Scheme

4.04.04 Promote the importance of compliance with WorkCover Exempt Employer Standards to Council with regular reporting of performance
Priority: 1 Critical strategy that can be achieved with substantial human and financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Local Government Association Workers Compensation Scheme

Objective 4.05: Provide strong leadership to our community

4.05.01 Actively participate in regional governance forums
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Eyre Peninsula Local Government Association

4.05.02 Maintain ongoing liaison with other levels of Government and develop positive working relationships
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency:

Objective 4.06: Support and recognise the efforts of local volunteers

4.06.01 Assist in the coordination of volunteer efforts in association with community groups
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Community Groups

4.06.02 Support community groups in the preparation of funding submissions
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Community Groups
4.06.03 Establish community volunteer awards
Priority: 5 Important strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Community Groups

4.06.04 Incorporate volunteer achievements into Council’s communication mechanisms
Priority: 3 Essential strategy that can be achieved with existing or minimal additional human or financial resources
Primary Agency: District Council of Franklin Harbour
Secondary Agency: Community Groups

How will we measure our success?

- % of staff turnover
- % adherence to overall budget
- % satisfaction with Council’s ability to make the community aware of its Long Term or Strategic Objectives
- Operating Surplus Ratio
- Net Financial Liabilities Ratio
- Interest Cover Ratio
- Asset Sustainability Ratio
- Asset Consumption Ratio
- % satisfaction with Council’s provision of community access to Council information, documents and meetings
- % progress on Annual Report actions