

# APPLICATION FORM FOR THE ISSUE OF A LICENCE BY THE ESSENTIAL SERVICES COMMISSION OF SA UNDER THE WATER INDUSTRY ACT

## *Application Form*

THIS REGULATORY DOCUMENT SHOULD BE READ IN CONJUNCTION  
WITH THE FINAL ADVICE



Essential Services Commission of South Australia  
GPO Box 2605  
Adelaide SA 5001

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**Application form for the issue of a licence by the Essential Services Commission of SA under  
the Water Industry Act 2012**

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## INFORMATION FOR APPLICANTS BEFORE FILLING OUT THIS FORM

### *Purpose of this form*

This form is to be completed by persons making an application to the Essential Services Commission of South Australia (the **Commission**) for the issue of a licence to provide a retail service (or undertake any other activity for which a licence is required by the regulations) in the water industry in South Australia.

The Commission may consider joint applications from two or more persons who wish to hold a licence jointly. Persons making joint applications must ensure that each of the applicants completes a separate application form together with a covering letter explaining that the application is for a licence to be jointly held.

### *Basis for this form*

Section 19(1) of the *Water Industry Act 2012* (the **Act**) provides that an application for the issue of a licence must be made to the Commission in a form approved by the Commission. This is the form approved by the Commission.

### *Use of this form and applicant's responsibility*

For the purpose of this application form, a reference to the term "Officer" include the applicant's directors and secretary, and/or other persons who make or participate in making decisions that affect a substantial part of the business of the applicant (e.g. Chief Executive Officer, Chief Financial Officer, General Manager etc.).

Applicants should list the information requested in the spaces provided in this form and enclose additional information when required. Applicants must take all reasonable steps to ensure the information provided in the application form is complete, true and correct and are required to make a declaration to that effect. Failure to disclose information or misrepresent any matter relevant to such information may result in a licence not being issued or in the suspension or cancellation of a licence at a later time.

Applicants are responsible for providing the Commission with current, accurate and relevant information. This will ensure that the application is processed promptly and without delay. All applications are assessed on a case-by-case basis. If insufficient information is provided with an application, the Commission will request additional information to be submitted before the application is considered further. This may cause delays in the assessment of the application.



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#### **Prior reading**

It is essential that licence applicants read the Commission's Water Bulletin – "*Licensing Arrangements for the Water Industry*" before they fill out this form. This Bulletin is available on the Commission's website [www.escosa.sa.gov.au](http://www.escosa.sa.gov.au) under water/licensing. Applicants should also familiarise themselves with the regulatory obligations set out in the Act and the Water Retail Code that will apply to entities that provide retail services.

#### **Licence conditions**

Section 25 of the Act requires the Commission to impose certain conditions in licences. The Commission strongly recommends that applicants review these mandatory conditions. Applicants must be familiar with the relevant conditions and be confident that they can comply with the conditions. The Commission will have regard to the scale and nature of the operations undertaken by an applicant in imposing these conditions and will be available to consult with an applicant in this regard.

#### **Consultation and Confidentiality**

The Commission will consult with relevant government, industry and consumer groups in the conduct of its licensing functions through a public consultation process. Consequently, applications and/or supporting information will be made available on the Commission's website and in hard copy from the Commission's office for this purpose.

If applicants believe that they are providing confidential information when completing this form they should write "this information is confidential" after any such information. It is the applicant's responsibility to ensure this is clearly highlighted on the form. Applicants should also provide a 'non-confidential' version of the form capable of publication on the Commission's website.

The Commission will use information supplied in applications and in support of applications in accordance with the requirements of Part 5 of the *Essential Services Commission Act 2002*. Applicants claiming confidentiality are encouraged to familiarise themselves with Part 5. Applicants should note that the Commission may be required to disclose confidential information in some circumstances.

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*How to lodge an application*

Applicants should send their completed application form in writing and electronically.

In writing to:      Essential Services Commission of SA  
GPO Box 2605  
Adelaide SA 5001

Electronically to: [licensing@escosa.sa.gov.au](mailto:licensing@escosa.sa.gov.au)

*Application fee*

Applicants must also enclose an application fee (which is to be set by the Treasurer) with their application. This fee must be received by the Commission in cleared funds before it can commence assessing an application.

*Annual licence fee*

Holding a licence incurs an annual licence fee. The licence fees are set by the Treasurer, however, are collected by the Commission. At annual intervals, the Commission, on behalf of the Department of Treasury and Finance, will send to each licensee an invoice for the relevant annual licence fee. Licence fees are to be paid on receipt of an invoice via one of the payment options set out in the invoice.

A licence cannot be issued until the first annual licence fee has been paid.



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## 1. THE APPLICANT

*Applicants must answer all questions in this section.*

### 1.1. Identity of applicant

*State the full name of the applicant. The applicant should be the person/entity that will be providing a retail service (e.g. retail or distribution operations etc). The Commission can also consider joint applications from two or more persons who wish to jointly hold the licence. Joint applicants should each complete an application form, and submit their application forms at the same time, with a covering letter explaining that a joint application is being made.*

**Name:** District Council of Yankalilla .....  
.....

### 1.2. Legal identity of applicant

*Provide information about the applicant, (i.e. whether the applicant is a natural person, proprietary limited or public company, partnership or local government body etc). If the applicant is a body corporate, please also state the jurisdiction in which the applicant is registered, and the applicant's ABN/ACN.*

A body corporate under the Local Government Act 1999 established by proclamation on 5 April 1854 and ABN 17 163 010 187 .....  
.....

### 1.3. Address and Contact Details of applicant

**Business Address:**

1 Charles Street.....  
Yankalilla.....

**State:** South Australia..... **Post Code:** 5203 .....

**Postal Address (if different to Business Address):**

PO Box 9 Yankalilla.....

**State:** South Australia..... **Post Code:** 5203 .....

**Telephone:** 08 8558 0200 .....

**Facsimile:** 08 8558 2022 .....

**E-mail:** council@yankalilla.sa.gov.au.....



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**1.4. Contact Person on behalf of applicant**

*The full name, title and contact details of a person to whom the Commission can direct enquiries and correspondence about the application.*

**Full Name:** John Tillack.....

**Title:** Manager, District and Environmental Services.....

**Business Address:**

1 Charles Street, Yankalilla .....

**State:** South Australia..... **Post Code:** 5203 .....

**Postal Address (if different to above):**

PO Box 9 Yankalilla.....

**State:** South Australia..... **Post Code:** 5203 .....

**Telephone:** 08 8558 0200 .....

**Facsimile:** 08 8558 2022 .....

**E-mail:** council@yankalilla.sa.gov.au.....

**1.5. Contact person for licence fees**

*The full name or title of the person to whom the Commission can direct enquiries and correspondence about licence fees.*

**Full Name:** As above .....

**Title:** .....

**Business Address:**

.....

**State:** ..... **Post Code:** .....

**Postal Address (if different to above):**

.....

**State:** ..... **Post Code:** .....

**Telephone:** .....

**Facsimile:** .....

**E-mail:** .....

## 2. THE LICENCE

*Applicants must answer all questions in this section.*

### 2.1. A detailed description of the retail services for which a licence is sought

*For example:*

*Water: drinking- residential and/or non-residential;*

*Water: non-drinking – residential and/or non-residential;*

*Sewerage: residential and/or non-residential; and*

*Sewerage – trade waste – non-residential.*

*Applicants should provide detailed information in respect of where the retail services will be provided and to whom (i.e. type and number of customers)*

Community wastewater (effluent) collection, treatment and disposal or reuse from residential and non residential properties in: .....

Yankalilla, Normanville & Lady Bay

These townships are serviced by a CWMS that was installed in 1995. There are 2200 connection points, 12 pump stations and an aerobic treatment plant. Property owners, both residential and non-residential, whose properties are connected to the scheme via a connection point are charged an annual service charge which is \$481 in respect of each piece of vacant or occupied land.

Myponga Beach

Myponga Beach is serviced by a CWMS that was installed in 1998. It has 16 connection points, 1 pump station and an aerobic treatment plant. Residential property owners whose properties are connected to the scheme via a connection point are charged an annual service charge which is \$481 in respect of each piece of vacant or occupied land.

Second Valley

Second Valley is serviced by a CWMS that was installed in 1993. It has 25 connection points, 1 pump station and an anaerobic treatment plant. Residential property owners whose properties are connected to the scheme via a connection point are charged an annual service charge which is \$380 in respect of each piece of vacant or occupied land.



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Cape Jervis

The CWMS is owned and operated by Sealink Pty Ltd with treated wastewater being discharged to a Council reserve. Three customers pay a service charge of \$481 in respect of occupied land.

.....

**2.2. Date from which Licence is sought**

*If the applicant seeks to have the licence issued by a certain date, provide this date. Please note that the Commission does not undertake to issue the licence by this date. Applicants should usually allow the Commission a minimum of eight weeks to consider an application, as a public consultation period of several weeks forms part of the Commission's consideration of licence applications.*

1 January 2013 .....

### 3. SUITABILITY OF APPLICANT TO HOLD A LICENCE

*Applicants must answer all questions in this section.*

#### 3.1. *Standard of honesty and integrity shown by applicant*

*In deciding whether the applicant is a suitable person to hold a licence, the Commission may:*

- consider the applicant's previous commercial and other dealings, and*
- the standard of honesty and integrity shown in those dealings.*

*Please provide information that will assist the Commission in its consideration of this matter. If the applicant:*

- has been found guilty of any criminal offence,*
- has been successfully prosecuted under any Territory, State or Commonwealth legislation (such as the Australian Securities and Investments Commission Act 2001 or the Competition and Consumer Act 2010); or*
- has been the subject of disciplinary action,*
- details of such matters must be disclosed. Failure to disclose such information or misrepresent any matter relevant to such information may result in the cancellation of a licence.*

*The Commission may use the service of an external expert to assist with the assessment of the applicant's standard of honesty and integrity.*

The District Council of Yankalilla has not been found guilty of any criminal offence. The Council has never been prosecuted under any State or Commonwealth legislation. The Council welcomes any further investigation by the Commission .....

#### 3.2. *Standard of honesty and integrity shown by officers and major shareholders (if relevant) of the applicant*

*Applicants should address responses to this question in the same manner as 3.1 above.*

District Council of Yankalilla elected members and staff engaged in community wastewater management have not been convicted of any criminal offences.....



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**3.3. Names and addresses of the officers of applicant**

*State the names and addresses of the officers of the applicant. "Officers" of the applicant include the applicant's directors and secretary, or other persons who make or participate in making decisions that affect a substantial part of the business or operations of the applicant that will be licensed.*

**Full Name:** Adrian Skull .....

**Date of Birth:** 2 August 1959 .....

**Office Held:** Chief Executive .....

**Business Address:**

1 Charles Street, Yankalilla .....

**State:** South Australia..... **Post Code:** 5203 .....

**Full Name:** John Tillack.....

**Date of Birth:** 4 December 1950 .....

**Office Held:** Manager, District & Environmental Services.....

**Business Address:**

1 Charles Street, Yankalilla .....

**State:** South Australia..... **Post Code:** 5203 .....

**Full Name:** Rodney Kleemann .....

**Date of Birth:** 9 September 1952.....

**Office Held:** Environmental Health Officer.....

**Business Address:**

1 Charles Street, Yankalilla .....

**State:** South Australia..... **Post Code:** 5203 .....

*(attach additional pages if necessary)*

*3.4. Names and addresses of major shareholders of  
applicant (not relevant for local council applicants)*

*State the full names and addresses of the major shareholders of the applicant.*

**Full Name:** .....

**Date of Birth (if applicable):** .....

**Office Held:** .....

**Business Address:**  
.....

**State:** ..... **Post Code:** .....

**Full Name:** .....

**Date of Birth (if applicable):** .....

**Office Held:** .....

**Business Address:**  
.....

**State:** ..... **Post Code:** .....

**Full Name:** .....

**Date of Birth (if applicable):** .....

**Office Held:** .....

**Business Address:**  
.....

**State:** ..... **Post Code:** .....

*(attach additional pages if necessary)*



### 3.5. Details of the group members (not relevant for local council applicants)

*This is information about entities controlled by the applicant, or by the ultimate parent entity of the applicant (if applicable).*

.....

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.....

### 3.6. Additional information

*Please answer the following questions.*

- *Is the applicant a resident of, or does it have permanent establishment in, Australia? If the answer to this question is "no", please provide further details.*

Yes .....

.....

- *Is the applicant under external administration (as defined in the Corporations Act 2001) or under a similar form of administration under any laws applicable to it in any jurisdiction? If the answer to this question is "yes", please provide further details.*

Not applicable.....

.....

- *Is the applicant immune from suit in respect of the obligations under the Water Industry Act 2012? If the answer to this question is "yes", please provide further details.*

No .....

.....

- *Is the applicant capable of being sued in its own name in a court of Australia? If the answer to this question is "no", please provide further details*

Yes .....

.....

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### 3.7. Financial resources available to the applicant

*Provide information about the financial resources available to the applicant which provides sufficient evidence of the current and ongoing financial capacity of the applicant to effectively provide the relevant retail services (e.g. bank guarantees, credit history and business continuity arrangements).*

*If the applicant is a company, please enclose a copy of the audited (and Board approved) profit and loss statement and balance sheet for the previous two financial years, including the director's report and the audit opinion. If the applicant is a subsidiary company, please also provide a copy of the audited profit and loss statement and balance sheet of the applicant's parent company for the previous two financial years.*

*If an applicant is a local council, please enclose a copy of the audited profit and loss statement and balance sheet for the previous two financial years.*

*Applicants should also submit copies of business plans which detail the strategic direction of the applicant, including its objectives, identified opportunities in the market place and forecast results.*

Audited financial statements for 2010, 2011 and 2012 are attached.....

A copy of Council's Strategic Plan 2012 – 2016 is attached.....

A copy of Council's Long Term Financial Plan is attached .....

A copy of the CWMS Asset Management Plan is attached

A copy of the CWMS Core Infrastructure Risk Management Plan is attached

### 3.8. Human resources available to the applicant

*Provide information about the human resources available to the applicant, for example, the number of employees and the experience of these employees in providing the services for which the licence is sought. If the applicant will employ contractor/s to assist with the licensed operations, please provide the name of that contractor/s, and details about the experience of the contractor/s in such operations and details of the processes in place to ensure the contractor/s will comply with the regulatory obligations imposed by the licence.*

John Tillack – Manager Employed in local government for 23 years with responsibility to manage CWMS for all but seven years of that time.....

Rod Kleemann – Environmental Health Officer currently managing the CWMS function for Council. John Bednall, Project Manager, to take over this responsibility in January 2013 on the retirement of the EHO.

Garry Thistlewaite – Wastewater Treatment Plant Operator Licenced plumber employed to conduct day to day operations of the CWMS including responding to out of hours issues.....



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Glen Nicholls – Backup Wastewater Treatment Plant Operator Day to day operation of the CWMS including responding to out of hours issues when the normal operator is unavailable

Factor utb – contractor engaged to design upgrades to the Yankalilla Normanville CWMS and provide advice on management or maintenance issues. Factor is the first point of call for issues beyond the knowledge of Council staff.

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### 3.9. *Technical resources available to the applicant*

*Applicants are asked to provide details about the availability of technical resources to be used in carrying out the services for which a licence is sought. The information should include details about the technically qualified staff available to the applicant and (if relevant) of experience gained in similar operations.*

*Applicants must also provide sufficient details of the systems and processes to be used to market and/or communicate with customers, to provide bills, to follow up payments and process customer move-ins and move-outs and deal with customer enquiries and complaints.*

Above staff (3.8) and Factor utb on an as required basis .....

Copies of the current Rating Policy, OH&S Hazard Management, Records Management and Internal review of Council Decisions Policies are attached. All customers have access to the Ombudsman SA if dissatisfied with a Council decision (internal review first is preferred but not mandated). Independent Commission Against Corruption will be available for serious issues (subject to legislation being passed by Parliament). .....

.....

### 3.10. *Contracts*

*Applicants must provide reasonable evidence that they are able to meet reasonably foreseeable obligations under contracts for the sale and supply of water or the sale or supply of sewerage services (or both) as the case may be. Such contracts would include contracts whereby the applicant is reliant on a supply of water or specific sewerage service from a third party which is intends to on sell to its customers.*

A copy of the contract to dispose of excess wastewater in winter and sale of wastewater in summer is attached.

.....

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### **3.11. Suitable and appropriate infrastructure**

*The Commission may not issue a licence unless it is satisfied that the infrastructure to be used in connection with the relevant service is appropriate for the purposes for which it will be used. Applicants are therefore asked to provide a detailed description of the infrastructure that will be utilised by the applicant in providing the retail services for which the licence is sought and verify that the infrastructure has been (or will be) developed in accordance with relevant Australian Industry Codes and Australian Standards with reference to technical specifications or reports.*

*If an applicant does not own the infrastructure to be used in delivering the relevant retail services, the applicant must provide information regarding the appropriateness of that infrastructure and of the binding arrangements that are (or will be) in place with the owner of the infrastructure in regards to the use of the infrastructure.*

As stated previously in 3.7 a copy of Council's Asset management plan for the CWMS is attached.

Council owns the pipelines, pump stations and treatment plants that makes up the systems.

The schemes meet all licensing requirements of the EPA and the Department of Health.

It has been designed to comply with all relevant Australian Standards .....

The Normanville/Yankalilla system has had two reportable incidents over the past six months. The first incident was caused by infiltration of stormwater into the pipe network (illegal connections by residents) and the second by equipment failure at the treatment plant. On both occasions the failures were reported to both the Department of Health and the EPA by Council's Environmental Health Officer. Both the authorities concurred with Council's actions taken to remediate the situation. Factor utb have recommended upgrades to the system to prevent equipment failures of this nature in the future. The upgrade has been approved and is awaiting installation. No other reportable incidents are recorded.

### **3.12. Risk management**

*Provide confirmation and reasonable evidence that the applicant's management has identified the risks associated with the retail services it intends to provide and has established, utilises and relies upon risk management systems and processes which are adequate, accurate and current to address those risks. A copy of the applicant's risk management strategy should be submitted.*

A copy of Council Business Continuity Plan is attached for information.

A monthly CWMS management meeting is held to ensure all aspects of management of the system is addressed on a regular basis.



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**3.13. Licences held by the applicant in other Australian jurisdictions**

*If the applicant holds, or has previously held, a retail services licence or equivalent in other Australian jurisdictions please provide details. If a licence previously held has been suspended or cancelled, please provide details.*

Not applicable.....

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.....

.....

**3.14. Previous unsuccessful licence applications in other Australian jurisdictions**

*Please state whether the applicant has applied for a water retail licence or equivalent in another Australian jurisdiction and not been issued with a licence, and provide relevant details.*

Not applicable.....

.....

.....

**3.15. Licences held by associates of the applicant**

*If an associate of the applicant (within the meaning of the Corporations Act) holds a water retail licence in South Australia or in other Australian jurisdictions, please provide details.*

Not applicable.....

.....

.....

**3.16. Compliance program**

*Applicants are required to submit a copy of their Compliance Program which details what compliance systems the applicant has (or will have) in place and a description of how these systems will ensure compliance with the applicable regulatory obligations imposed by a licence and the Water Retail Code. The Commission expects that a Compliance Program will, as a minimum, document:*

- *the obligations that will apply to the applicant;*
- *the processes that are (or will be) in place to ensure the applicant's compliance with obligations;*
- *details on how compliance is monitored;*

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- *details of how non-compliance will be reported and rectified; and*
- *details of any internal audit programs in place that review (or will review) the effectiveness of the Compliance Program from time to time.*

A draft Policy on Legislative Compliance has been prepared and will be considered by Council in November 2012. The purpose of the policy is to ensure elected members are aware of their responsibility to provide sufficient resources through the budget process for staff to comply with all legislative requirements.

**3.17. Additional information**

*The Commission encourages applicants to provide any additional information they consider would be of assistance in supporting the application. Please provide below.*

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## 4. FACTORS SPECIFIED IN THE ESSENTIAL SERVICES COMMISSION ACT 2002

*In considering a licence application, the Commission must have as its primary objective the protection of the long term interests of consumers with respect to the price, quality and reliability of essential services, and must also have regard to the need to:*

- a) promote competitive and fair market conduct;*
- b) prevent misuse of monopoly or market power;*
- c) facilitate entry into relevant markets;*
- d) promote economic efficiency;*
- e) ensure consumers benefit from competition and efficiency;*
- f) facilitate maintenance of the financial viability of regulated industries and the incentive for long term investment;*
- g) promote consistency in regulation with other jurisdictions.*

*If the applicant believes that information about their application would assist the Commission in its consideration of these factors, the applicant should provide such information below.*

Most of the townships in regional South Australia are provided with waste water services by Local Government through various forms of CWMS. Councils did not “choose” to become involved in the provision of waste water services as historically this was the role of the South Australian Engineering and Water supply Department (E&WS) and subsequently SA Water under the Sewerage Act 1929.....

From the early 1960s the State Government sought to encourage Council’s to construct cheaper forms of communal drainage in regional towns based on linking existing septic tanks.....

The then Local Government Act 1934 was amended to provide Council’s with the necessary powers to construct and charge for these schemes. Councils were provided with financial subsidies and technical assistance originally by the Department of Health and subsequently by the Department of Local Government and the E&WS. The LGA agreed to take over the management of the State Government subsidy program in 2005. Over time 39 Councils manage more than 170 separate schemes.....

In regional areas, the provision of CWMS was a public service provided by a Council when the State Government’s water utility was unwilling to do so, presumably on the basis of scale and economic considerations.

Care should be taken to ensure that where Councils are involved in CWMS operations or stormwater harvesting and recycling projects, which include the



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sale of water resources, that regulation by ESCOSA is commensurate with the scale of the scheme(s).

## **5. APPLICATION FEES**

Applicants for a licence must pay the Commission an application fee which is fixed by the Treasurer. Please enclose this fee with the application. An application cannot be considered until this fee has been received.

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## 6. DECLARATION

All information in this application for the issue of a licence to authorise the provision of retail services in the water industry in South Australia must be verified by a Statutory Declaration of the applicant, in accordance with the provisions of the *Oaths Act 1936 (SA)*<sup>1</sup>, stating that the information contained in the application is true and correct to the best of the applicant's knowledge, information and belief.

In conjunction with this declaration, evidence of the relevant authority of the declarant to sign on behalf of the applicant must also be provided to the Commission.<sup>2</sup>

**Statutory Declaration**

I Adrian Skull.....

of...1 Charles Street Yankalilla, South Australia 5203.....

do solemnly and sincerely declare that the information contained in this Application for the issue of a licence to authorise the provision of retail services in the water industry in South Australia is true and correct to the best of my knowledge information and belief.

And I make this solemn declaration conscientiously believing the same to be true, and by virtue of the provisions of the *Oaths Act 1936*.

Date ..... 25 October 2012 .....

Signature .....  .....

(Where the applicant is a body corporate, the declaration must be made by a person authorised by body corporate to sign on its behalf)

Declared at: Normanville this 25<sup>th</sup> day of October 2012

Before me:  .....

(Signature of Justice of the Peace or other person authorised under the *Oaths Act 1936*)

**B. G. SPILSBURY**  
JP ID. 16245

1 Or equivalent legislation in other Australian jurisdictions.

2 The Commission will accept a copy of a Board or Council minute (or circulating resolution) giving approval for the declarant to sign on behalf of the applicant as evidence of the relevant authority.





THE ESSENTIAL SERVICES COMMISSION OF SOUTH AUSTRALIA

Level 8, 50 Pirie Street Adelaide SA 5000

GPO Box 2605 Adelaide SA 5001

T 08 8463 4444 | F 08 8463 4449

E [escosa@escosa.sa.gov.au](mailto:escosa@escosa.sa.gov.au) | W [www.escosa.sa.gov.au](http://www.escosa.sa.gov.au)

